



**MAY 16<sup>th</sup>, 2016**

## **FIREARMS UNITED'S ANSWER TO JURI: SUBSIDIARITY OF THE EU GUN BAN**

**The Legal Affairs Committee of the European Parliament (JURI) will vote on May 24<sup>th</sup> about the “Subsidiarity of Firearms Directive 91/477/EEC”**

The Legal Affairs Committee (JURI) will vote on a “*Proposal for a recommendation on subsidiarity on the proposal for a Directive of the European Parliament and of the Council amending Council Directive 91/477/EEC on control of the acquisition and possession of weapons*” on 24 May. [Seepoint 24 in this link.](#)

Since most National Parliaments failed to reject the Proposal regarding subsidiarity, our hope lies now in JURI and the European Parliament. Only Poland and Sweden lodged a complaint in time.

Please [inform the members of JURI](#), especially the ones of your own nation, about this vote.

### **WHAT IS SUBSIDIARITY?**

*The principle of subsidiarity is defined in Article 5 of the Treaty on European Union. It aims to ensure that decisions are taken as closely as possible to the citizen and that constant checks are made to verify that action at EU level is justified in light of the possibilities available at national, regional or local level. ([Glossary of EU](#))*

This means that EU has to tackle **cross-border movements** of firearms but not the internal security of the Member States (MS).

### **SUBSIDIARITY CONTROL BY YELLOW AND ORANGE CARDS**

Since 2009, National Parliaments can show Commission a yellow or orange card to block draft laws:

*The 2009 Lisbon treaty gave national parliaments the right to police subsidiarity*

through the creation of a so-called '**yellow card**' system. This **allows a third** or more of them, acting together, to vet and temporarily **block draft laws** proposed by the European Commission. (For legislation in the sensitive area of justice and home affairs, the threshold is only a quarter.)

If either **a majority of governments or MEPs** agrees that the **orange card** is justified, then the legislation is defeated outright.

Read more: [THE EU'S 'YELLOW CARD' COMES OF AGE: SUBSIDIARITY UNBOUND?](#)

*What looks democratical is in reality only a show. **National parliaments have yellow-carded new legislation only twice and never played the orange card in the past.***

Because Commission skipped the four-week-consultation with stakeholders before publishing Proposal and also misused the Christmas holiday break, only a few National Parliaments made their complaints in time of the eight weeks.

*Under Article 6 of the Protocol (No 2) on the application of the principles of subsidiarity and proportionality, national parliaments may, **within eight weeks of the date of transmission of a draft legislative act**, send the Presidents of the European Parliament, the Council and the Commission a reasoned opinion stating why it considers that the draft in question does not comply with the principle of subsidiarity. (means January 2016)*

Only two National Parliaments hit the topic of subsidiarity in time.

### **Sweden's complaint**

*To sum up, the Riksdag takes the view that the proposal for a directive generally complies with the subsidiarity principle, but that there are a number of areas in which it does not. Chief among these are the rules on limited-duration licences and mandatory medical tests in the authorisation procedure. The Riksdag takes the view that these measures go beyond what is necessary to achieve the objective of the proposal. In the Riksdag's opinion, that **objective can be achieved just as well if the directive gives the Member States more scope to determine for themselves the measures to be taken.***

### **Poland's complaint**

*KSZUE takes the view that the Commission has not established reasoned proportionality between the restrictiveness of the measures proposed and the threats identified by the Commission. KSZUE considers that the Commission's suggestions are not based on a reliable analysis, in that:*

- work on the proposal was **not based on reliable data as regards the threats** posed by different kinds of weapons;
- in the explanatory memorandum there is a **lack of evidence** that the restrictions imposed on the legal, civilian market in firearms will be effective in curbing acts of terror;
- the Commission has **not conducted an assessment of the impact** that the introduction of the new rules will have.

## Germany's complaint of 2013

You may be interested in former complaints, too. When in October 2013 DG Home represented its [Action Plan on Firearms](#), the German Government wrote in November the following:

*Further restricted legal access to firearms and the legal possession of arms including the requirements for secure storage and the implementation of an EU-wide, coherent approval concept relate to in core the questions of public security.*

*According to Article 3 paragraph 2 of the Treaty on the European Union and Article 67 paragraph 1 of the Treaty on the Functioning of the European Union, the EU offers its citizens a true space of freedom, security and justice. [...] A broad interpretation of these provisions is ruled out, however the **maintenance of public security and order and the safeguarding of internal security are responsibilities of the Member States.** (Article 72 TFEU) and remain in their sole responsibility (Article 4, paragraph 2, sentence 3 TEU).*

*The EU does not have a regulatory authority by the harmonization powers or coordinating powers laid down in Article 114 TFEU, which relates to the installation and functioning of the internal market. **For the creation of a largely unified substantive weapons legislation at European level Article 114 TFEU does not constitute an adequate legal basis.***

*Unlike the primary trade-related matters of firearms policy and the contract's conclusion of the UNFP **this proposal regarding the legal access to and possession of firearms does not in general relate to cross-border situations.***

*With this background concerns remain against a legislative proposal by the Commission regarding the maintenance of the **subsidiarity principle (Article 5 paragraph 3 TEU) and the principle of proportionality (Article 5 paragraph 4 TEU).***

Translation of the “[Mitteilung der Kommission an den Rat und an das Europäische Parlament: Schusswaffen und die innere Sicherheit der EU: Schutz der Bürger und Unterbindung des illegalen Handels COM\(2013\) 716 final – Bundesrat Drucksache 732/1/13 – 29.11.2013](#)“

## **THE PROPOSAL VIOLATES REFIT RULES**

You may also note that Proposal violates its own [REFIT rules](#).

*First, stakeholders will be able to express their views over the entire lifecycle of a policy. “Roadmaps” and “inception impact assessments” will give stakeholders the chance to provide feedback and prompt them for relevant information, right from the very start of work on a new initiative.*

**There were rumors since the 20th of October, three weeks before the bloody attack in Paris, that the EC would also want to ban Internet sales and semi-automatic rifles.**

Our stakeholders made inquiries in Brussels. Fabio Marini, head of Task Force Firearms in the Commission (DG Home), denied these rumors. “*There were no plans for it, only for deactivated firearms*”, he said. And then DG GROW presented the Proposal with drastic bans and drastic restrictions which are a threat to national and individual security and the Guideline for deactivated firearms. The latter one is so unpractical that IMCO wants to rewrite it.

[Read more about the history of Commissions anti-gun action in our report.](#)

Cynically using the Paris November attacks as a pretext for urgent action in “fighting terrorism”, the Commission did away with the stakeholder’s consultation that usually takes four weeks. It used the same excuse to avoid calling for an impact assessment.

The three studies of the European Union to which Commission refers recommends three legislative guidelines for marking, deactivation and alarm weapons. All the loopholes identified in the Evaluation could have been tackled effectively with these guidelines, one of which was implemented in November 2015.

However the studies did not include any mention of, let alone an impact assessment on confiscation of legally-owned private property, irreversible damage to historical artifacts, stricter rules for legal access or the prohibition of distance sales. The Commission expects to override Member States’ discretion in the licensing of law abiding citizens which they have no cause to distrust.

**For further information you may read our “[Answers to IMCO](#)” and our “[Answer to the Council](#)” regarding proposal.**

And even more informations about the work in progress:

Also EESC which should – regarding to EC – present a bridge between citizens and Commission [ignored totally our point of view.](#)

European Commission even [lied](#) regarding involvement of stakeholders.

European Commission does [not publish our Feedback on Proposal.](#) This consultation was closed in the end of January.

European Commission does not answer to “**written questions**” in time:

- [Subject: Weapons used in the Paris attacks, dated February 16<sup>th</sup>](#), not answered
- [Subject: Revision of Firearms Directive: definition of ‘replica’ and ‘imitation firearm’, dated February 17<sup>th</sup>](#), not answered
- [Subject: Tightening of laws on the sale and possession of self-loading firearms in the EU, dated November 25<sup>th</sup>](#), answered on [March 30<sup>th</sup> \(with lies\)](#)
- [Subject: Firearms Directive: compensation for destroyed firearms and toys, dated January 12<sup>th</sup>](#), answered on [April 26<sup>th</sup>](#), without details but imprecise phrases.

## CALL TO ACTION

We recommend to contact your national Member of Parliament of the JURI Committee in your own language with a short and polite email or letter.

You can find all JURI members here:

<http://www.europarl.europa.eu/committees/en/juri/members.html>

Or you look in detail by your country of political group:

Search for **Committees** and **Legal Affairs** and your **Country or political group**:

<http://www.europarl.europa.eu/meps/en/search.html?>

FIREARMS UNITED represents authorised firearms owners in nearly all Member States, together with our “[national chapters](#)” or [partners](#). Some of the latter are listed in the Transparency Register of the EU. We also initiated a [petition against this proposal with more than 320.000 signatures.](#)